# DEPARTMENT OF REVENUE

# NOTICE OF PROPOSED AMENDMENTS

- 1) Heading of the Part: Home Rule County Service Occupation Tax
- 2) Code Citation: 86 III. Adm. Code 230
- 3) <u>Section Numbers</u>: <u>Proposed Actions</u>:

230.101 Amendment 230.105 Amendment

- 4) <u>Statutory Authority</u>: Implementing the Home Rule County Service Occupation Tax Law of the Counties Code [55 ILCS 5/5-1007] and authorized by Section 39b29 of the Civil Administrative Code of Illinois. (Department of Revenue Law) [20 ILCS 2505].
- A Complete Description of the Subjects and Issues Involved: This rulemaking incorporates the technical changes made by P.A. 100-117, effective January 1, 2019, related to how these rules describe the exemption of low-rate items from these local taxes. It also reflects the changes made by P.A. 101-0010, effective June 5, 2019, and P.A. 101-604, effective December 13, 2019, exempting aviation fuel from the Home Rule County Service Occupation Tax and providing new references regarding the low-rate items.
- 6) <u>Published studies or reports, and sources of underlying data, used to compose this rulemaking</u>: None
- 7) Will this proposed rulemaking replace an emergency rule currently in effect? No
- 8) <u>Does this rulemaking contain an automatic repeal date?</u> No
- 9) <u>Does this proposed rulemaking contain incorporations by reference</u>? No
- 10) Are there any other proposed rulemakings pending on this Part? No
- 11) <u>Statement of Statewide Policy Objectives</u>: These rules do not create or enlarge a mandate as described in Section 3(b) of the State Mandates Act.
- 12) <u>Time, Place, and Manner in which interested persons may comment on this proposed rulemaking</u>: Persons who wish to submit comments on this proposed rulemaking may submit them in writing by no later than 45 days after publication of this Notice to:

### DEPARTMENT OF REVENUE

# NOTICE OF PROPOSED AMENDMENTS

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- 13) Initial Regulatory Flexibility Analysis:
  - A) Types of small businesses, small municipalities and not for profit corporations affected: Persons transferring aviation fuel as incident to a sale of service are affected.
  - B) Reporting, bookkeeping or other procedures required for compliance: Basic accounting and computer skills.
  - C) <u>Types of professional skills necessary for compliance</u>: Basic accounting and computer skills.
- 14) Small Business Impact Analysis:
  - A) Types of businesses subject to the proposed rule:
    - 42 Wholesale Trade
    - 44-45 Retail Trade
    - 48-49 Transportation and Warehousing
    - 92 Public Administration
  - B) <u>Categories that the agency reasonably believes the rulemaking will impact, including:</u>

viii. record keeping

15) Regulatory Agenda on which this rulemaking was summarized: July 2024

The full text of the Proposed Amendments begins on the next page:

Section 230.101 Nature of the Home Rule County Service Occupation Tax

### DEPARTMENT OF REVENUE

## NOTICE OF PROPOSED AMENDMENTS

# a) Authority to Impose Tax

- 1) Pursuant to Section 5-1007 of the Counties Code [55 ILCS 5], the corporate authorities of a home rule county may impose a tax upon all persons engaged, in such county, in the business of making sales of service at the same rate of tax imposed pursuant to Section 5-1006 of the Counties Code [55 ILCS 5/5-1006] of the selling price of all tangible personal property transferred by such servicemen either in the form of tangible personal property or in the form of real estate as an incident to a sale of service. If imposed, such tax shall only be imposed in ¼% increments.
- <u>This additional tax may not be imposed on tangible personal property taxed at the 1% rate under the Service Occupation Tax Act [35 ILCS 115]. [55 ILCS 5/5-1007] For guidance on the types of tangible personal property taxed at the 1% rate, see 86 III. Adm. Code 130.310 and 130.311.</u>
- Beginning December 1, 2019, this tax is not imposed on sales of aviation fuel unless the tax revenue is expended for airport-related purposes. If the county does not have an airport-related purpose to which it dedicates aviation fuel tax revenue, then aviation fuel is excluded from the tax. The county must comply with the certification requirements for airport-related purposes under Section 2-22 of the Retailers' Occupation Tax Act [35 ILCS 120]. [55 ILCS 5/5-1007] "Aviation fuel" means jet fuel and aviation gasoline. [35 ILCS 115/9] "Airport-related purposes" has the meaning ascribed in Section 6z-20.2 of the State Finance Act [30 ILCS 105]. This exclusion for aviation fuel only applies for so long as the revenue use requirements of 49 U.S.C. 47107(b) and 49 U.S.C. 47133 are binding on the county.
- 4) The tax imposed by a home rule county pursuant to this Section and all civil penalties that may be assessed as an incident thereof shall be collected and enforced by the Department of Revenue. [55] ILCS 5/5-1007]

The corporate authorities of a home rule county are authorized by Section 5-1007 of the Counties Code (III. Rev. Stat. 1989, ch. 34, par. 5-1007) (the

### DEPARTMENT OF REVENUE

# NOTICE OF PROPOSED AMENDMENTS

Act) to impose a tax on persons engaged in the business of making sales of service in such county, at the same rate of tax imposed pursuant to Section 5-1006 of the selling price of all tangible personal property transferred by such serviceman either in the form of tangible personal property or in the form of real estate as an incident to such sale of service. If imposed, such tax shall only be imposed in 1/4% increments. The tax imposed by a home rule county pursuant to the Act and this Part, and all civil penalties that may be assessed as an incident thereof, shall be collected and enforced by the Illinois Department of Revenue (Department).

# b) Passing on the Tax

Servicemen are required to collect the Home Rule County Service Occupation Tax (when applicable) from purchasers of service in conformance with the requirements of the Service Occupation Tax Regulations (86 III. Adm. Code 140). The legal incidence of the Home Rule County Service Occupation Tax is on the serviceman. Nevertheless, the General Assembly has authorized persons subject to this tax to reimburse themselves for their serviceman's tax liability by separately stating such tax as an additional charge, which charge may be stated in combination, in a single amount, with State tax which servicemen are authorized to collect under the Service Use Tax Act [35 ILCS 110], pursuant to such bracket schedules as the Department has prescribed. [55 ILCS 5/5-1007] persons subject to any tax imposed pursuant to the authority granted in the Home Rule County Service Occupation Tax Act to reimburse themselves for their serviceman's Home Rule County Service Occupation Tax liability by separately stating such tax as an additional charge, which charge may be stated in combination, in a single amount, with State tax which servicemen are authorized to collect under the Service Use Tax Act (III. Rev. Stat. 1989, ch. 120, pars. 439.31 et seq.), pursuant to such bracket schedules as the Department has prescribed. (See 86 III. Adm. Code 150. Table A).

c) Exclusion from From "Selling PriceCost Prices"

Any amount added by a serviceman to the selling price of tangible personal property as an incident to service because of thea Home Rule County Service Occupation Tax, or because of the Illinois Service Occupation Tax (III. Rev. Stat. 1989, ch. 120, par. 439.101 et seq.), the Service Use Tax, or any other local occupation tax administered by the Departmentthe Home Rule Municipal Service Occupation Tax (III. Rev.

# DEPARTMENT OF REVENUE

# NOTICE OF PROPOSED AMENDMENTS

Stat. 1989, ch. 24, par. 8-11-5), the Non-Home Rule Municipal Service Occupation Tax (III. Rev. Stat. 1989, ch. 24, par. 8-11-4), the Metro East Mass Transit District Service Occupation Tax (III. Rev. Stat. 1989, ch. 111½, par. 355.01), The Regional Transportation Authority Service Occupation Tax (III. Rev. Stat. 1989, ch. 111½, par. 704.03) or the County Water Commission Service Occupation Tax (III. Rev. Stat. 1989, ch. 111½, par. 254(c)), shall not be regarded as a part of the selling price that which is subject to the such Home Rule County Service Occupation Tax.

Source:	Amended at	49 III. Rea.	, effective

# Section 230.105 Registration and Returns

- a) A serviceman's registration under the Service Occupation Tax Act [35] ILCS 115](III. Rev. Stat. 1989, ch. 120, pars. 439.10 et seq.) or the Illinois Retailers' Occupation Tax Act [35 ILCS 120](III. Rev. Stat. 1989, ch. 120, pars. 440 et seq.) is sufficient for the purposes of the Home Rule County Service Occupation Tax LawAct. No special registration for the Home Rule County Service Occupation Tax is required.
- b) The information required for the Home Rule County Service Occupation Tax shall be furnished on the taxpayer's Illinois Service Occupation Tax return form.
- c) If applicable, aviation fuel tax returns shall be filed in accordance with Section 9 of the Service Occupation Tax Act and 86 Ill. Adm. Code 130.541 except that the retailer's discount is not allowed for taxes paid on aviation fuel that are subject to the revenue use requirements of 49 U.S.C. 47107(b) and 49 U.S.C. 47133. [55 ILCS 5/5-1007] (See also 86 Ill. Adm. Code 230.101(a)(3)). The provisions of the Service Occupation Tax Regulations (86 Ill. Adm. Code 140) are herein incorporated by reference and made a part of this Part.

(	Source:	Amended	d at 49 III.	Reg.	, effective