



## Illinois Appendix C—Criteria for CSP / CAS Evaluation

Illinois Appendix C  
(11/05/2020)

Public Acts [101-31](#) and [101-604](#) implement a series of structural changes to the Illinois sales tax law to require “remote retailers” to collect and remit State and local retailers’ occupation taxes. This legislation authorizes remote retailers to contract with Certified Service Providers (CSPs) to perform their tax remittance functions. Remote retailers may also use Certified Automated Systems (CASs) to calculate and remit their own taxes.

**NOTE:** CSP applicants who are currently certified under the Streamlined Sales and Use Tax Agreement are not required to submit information to satisfy criteria in Sections A, B, and C of this Appendix. However, CSP applicants that do not provide the information to the Illinois Department of Revenue (IDOR) must retain the information requested in Sections A, B, and C and make it available upon request.

**NOTE:** Not all criteria listed in this Appendix will be required of CASs seeking certification. Criteria in Sections A, B, and C do not apply to CASs. The remainder of criteria in this appendix only applies to a CAS to the extent it reflects the scope of the activities and responsibilities of a CAS with respect to a remote retailer as outlined in the Leveling the Playing Field for Illinois Retail Act and corresponding IDOR regulations.

See the [Resource Page for the “Leveling the Playing Field for Illinois Retail Act”](#) for more information.

	Criteria for CSP Evaluation	Minimum Standards
<b>A</b>	<b>Corporate Background and Experience (CSPs only)</b>	
1	Background information of the applicant was included, along with detailed experience with similar projects or other information that demonstrates that the applicant is qualified.	Must have similar: 1. Project tax experience, 2. Size and complexity, or 3. Project implementation.
2	If similar work has been performed for others, three references were listed (with contact names and telephone numbers) for whom such work was performed.	References should be followed up.
3	If applicable, subcontractors were listed that the applicant intends to use in fulfilling any contract entered into. Attached to this list is a description of the work that will be subcontracted and a discussion of the capabilities of the subcontractor, including the history and relationship to the applicant.	Changes to the application, if any, have been submitted via an addendum. (All subcontractors and/or partners must be submitted and approved by IDOR and will require additional evaluation.)
4	If the application is on behalf of a partnership or other multi-party entity, it identified each entity and provided background and experience information for each.	Any changes in the application require an addendum so all subcontractors and/or partners must be submitted and approved by IDOR and will require additional evaluation.
5	Specified and provided information on any key personnel employed by the applicant, subcontractors, or partners. This included the experience of these key persons and a brief summary of the type of work they will perform.	Any changes in the application require an addendum so all subcontractors and/or partners must be submitted and approved by IDOR and will require additional evaluation.
6	A statement of criminal history must be provided by the applicant acknowledging whether it, or any of its subcontractors or partners, including their officers, directors, or key personnel, have ever been convicted of a felony, or any crime involving moral turpitude, including, but not limited to fraud, misappropriations or deception. If there is no existence of criminal history, an acknowledgement to that effect must be provided.	Requiring background checks for those personnel who had not yet been checked.
7	A statement has been included indicating that for purposes of any work performed under this contract, the applicant, along with its partners and subcontractors, will maintain their books, records, computer systems, data, and backup facilities in the United States.	Requirement must be specifically met as indicated in criteria.
<b>B</b>	<b>Financial Soundness (CSPs only)</b>	
1	The applicant has submitted a business plan encompassing the CSP operations, signed by the applicant. If the business plan includes a subcontractor or partnership, the business plan includes details of the specific functions to be performed by each party.	Business plan should encompass three years of operations, including the start-up period and the first two years of operations. This should include separate cost components detailing system development costs, staffing costs, equipment and other fixed asset needs, facilities, and other necessary administrative and operating costs covering the start-up and contract periods. Financing sources should be sufficient to demonstrate the viability of the applicant's business plan.

2	Submitted audited financial statements for the last 3 years with a current certification from the chief financial officer stating that the statements are current, accurate and complete. Exceptions regarding any materially adverse changes since the date of the most recent financial statements were disclosed, if applicable.	Any changes in the application require an addendum so all subcontractors and/or partners must be submitted and approved by IDOR and will require additional testing and certification. The financial statements must include the basic financial statements and notes to financial statements as defined by generally accepted accounting principles, as well as an auditor's opinion. If no audited financial statements are available, unaudited financial statements with a current certification from the chief financial officer or similar officer would be sufficient.
3	If the applicant is a subsidiary of another corporation, the applicant submitted unaudited financial statements with a certification from the CFO that statements were used to prepare audited parent company financial statements, in addition to submitting the audited financial statements of the parent company.	Financial statements provide a clear picture of the financial health of the subcontractors and partners. Changes to the application, if any, have been submitted via an addendum. (All subcontractors and/or partners must be submitted and approved by IDOR and will require additional evaluation.)
4	Applicant submitted the following standard "Financial Ratios" for the last 3 years: Current Ratio; Quick Ratio; Net Working Capital Ratio; Profit Margin Ratio; Accounts Receivable Turnover Ratio & Debt to Equity Ratio.	Ratios must be within recognized industry norms. If an applicant has added a new partner or subcontractor that was not identified when they filed their original CSP application, they are required to amend their application and provide the same detail for them as required of the original partners.
5	If the applicant is a subsidiary, it provided the "Financial Ratios" stated above for consolidated financial statements of the parent company.	Ratios must be within recognized industry norms. If an applicant has added a new partner or subcontractor that was not identified when they filed their original CSP application, they should be required to amend their application and provide all the same detail for them as required of the original partners.
6	If the application was submitted on behalf of a partnership or other multi-party entity, the financial information listed above was included for each of the parties.	If an applicant has added a new partner or subcontractor that was not identified when they filed their original CSP application, they should be required to amend their application and provide all the same detail for them as required of the original partners.
<b>C</b>	<b>Project Staffing and Organization (CSPs only)</b>	
1	The name, address, and telephone number of a person with authority to bind the applicant was included.	Included in the CSP application along with an Organizational chart.
2	The name, address, and telephone number of a person who can answer questions or provide clarification concerning the applicant's application was included.	Included in the CSP application along with an Organizational chart.
3	Applicant gave details of the proposed staffing and deployment of personnel to be assigned to the contractual undertaking should a contract be entered into (including information about the qualifications and experience of all key personnel).	Included in the CSP application along with an Organizational chart.
<b>D</b>	<b>Technical Approach</b>	
1	Applicant's system complies with the tax rate data bases provided by the Department pursuant to section 5-20 of the Leveling the Playing Field for Illinois Retail Act ("LPF"). <b>{35 ILCS 185/5 and all regulations promulgated thereunder}</b>	This should be verified through the results from the system test process.
2	Ensure that the manner in which an exemption is documented complies with the documentation requirements associated with that particular exemption as found in the Retailers' Occupation Tax Act (ROTA) and all regulations promulgated thereunder. <b>{see regulations governing documentations of various exemptions throughout 86 Ill. Adm. Code Part 130; see also the Retailers' Occupation Tax Act/Use Tax Act Tax Matrix}</b>	This should be verified through the results from the system test process.
3	Applicant's system must comply with ROTA's rounding provisions (35 ILCS 120/3) and with the Department's regulations regarding same. <b>{see 86 Ill. Adm. Code 130.501}</b>	This should be verified through the results from the system test process.
4	Applicant's system complies with provisions governing the requirements and qualifications for exemptions found in the ROTA and regulations promulgated thereunder. <b>{see 35 ILCS 120 and regulations governing exemptions found throughout 86 Ill. Adm. Code Part 130; see also the Retailers' Occupation Tax Act/Use Tax Act Tax Matrix}</b>	This should be verified through the results from the system test process.
5	Applicant's system complies with all of the requirements found in the ROTA and LPF regarding the remittance of tax payments, including all regulations promulgated thereunder. <b>{see also regulations found at 86 Ill. Adm. Code 750}</b>	This should be verified through the results from the system test process.
6	Applicant's system complies with all requirements found in the ROTA and LPF, including all regulations promulgated thereunder, regarding the filing of tax returns and other documents. <b>{see also regulations found at 86 Ill. Adm. Code 760}</b>	This should be verified through the results from the system test process.
7	Applicant's system complies with the record retention requirements of the ROTA <b>{35 ILCS 120/7}</b> and all regulations promulgated thereunder.	Records need to be maintained for a minimum of 3-3 ½ years.
8	Applicant's system complies with the Department's auditing procedures.	Each applicant must demonstrate that it can provide information in electronic format as required for certification and audit; must agree to any generally accepted sampling procedures, including electronically applied statistical sampling; and must be able to demonstrate that its systems are structured to provide for this functionality.
9	Applicant's system complies with the confidentiality requirements of Section 11 of the ROTA <b>{35 ILCS 120/11}</b> and Section 5-25(a)(4)(C) of the LPF <b>{35 ILCS 185/5-25(a)(4)(C)}</b> , including all regulations promulgated thereunder.	Applicant should provide policy statements for each action they have invoked to meet the privacy standards and protection of data.

10	Applicant's application addresses the requirement for on-going real-time testing of the system including a method of conducting a performance test with an explanation of what will be revealed when the test is conducted.	Remote access testing should be available on an on-going basis.
11	Applicant's system shows the capability and applicant has given assurances that all taxes due will be collected and remitted to the Department if the system is unavailable for a period of time.	Applicant should provide a copy of their disaster recovery plan. Plan to describe the redundancy and fail over capability of the system to ensure there is no loss of taxes due.
12	Applicant's system has demonstrated the capability to support applicant's statement of what lead time would be necessary and what information would be required to act on behalf of additional remote retailers in the event that a different CSP ceases operations for any reason.	Applicant stipulates how much lead time that it needs to act on behalf of additional sellers. We can gauge lead time based on the number of vendors they could inherit, volume of product codes involved, CSP's server availability and equipment capacity, as well as the size of their staff. The best indication of this may be how fast they can get their initial vendors operational should they become certified.
13	Applicant must demonstrate its ability to register, maintain, file, and comply with all requirements of IDOR's system interfaces.	This should be verified through the results from the system test process for each system interface.
<b>E Certification Standards - General Controls</b>		
1	Applicant has demonstrated that it has in place an entity-wide security management program that establishes a framework and continuous cycle of activity for assessing risk, developing and implementing effective security procedures, and monitoring the effectiveness of these procedures.	Documents should include a detailed security management program that is adequately documented, approved, and up-to-date. The program should provide for an ongoing process of assessing risk, developing and implementing effective security procedures, monitoring the effectiveness of these procedures, and effectively remediating information security weaknesses. The application should also address security management related to those parts of the system related to the contract that are performed by subcontractors to provide assurance that external third-party activities are secure, documented, and monitored.
2	Applicant has demonstrated that access controls are in place that limit and detect inappropriate access to computer resources (data, equipment, and facilities). The access controls should include both logical and physical controls.	Access control policy should cover all points of access to the system and data, including base of operations, hosting site, and data backup installation. Since each of these systems may be owned by different parties, an understanding of the access control policies of each system should be obtained. Minimum standards for establishing physical and logical access controls include FISCAM AC 3.2 and NIST AC-1 through AC-22. Logical access controls should include authentication of users (e.g., passwords, other identifiers) that limit the files and other resources that can be accessed and the actions that can be executed. Physical access controls should restrict physical access to computer resources and data, as well as protect it from intentional or unintentional loss or impairment (e.g., persons gaining entry by going over the top of a partition, cutting a hole in a plasterboard wall). Documents should include a description of the access control policy that protects the Contractor's systems from unauthorized modification, loss, and disclosure. Logical access controls should provide authentication of users (e.g., passwords, other identifiers). Physical access controls (e.g., security at entrances and exits based on risk) should restrict physical access to computer resources and protect them from intentional or unintentional loss or impairment. An incident response program should also be included.
3	Applicant has demonstrated that it has in place a configuration management policy for the identification and management of security features for all hardware, software, and firmware components of the system. The configuration management system should systematically control changes to the system configuration during the system's life cycle.	Documents should include policies and procedures that support the configuration management plan, including maintaining current configuration identification information; authorizing, testing, approving, and tracking all configuration changes; routinely auditing and verifying the configuration; updating software promptly to protect against known vulnerabilities; and approving emergency changes to the configuration.
4	Applicant has demonstrated that it has in place effective entity-wide policies and procedures at the system and application levels for segregation of duties.	Documents should include policies and procedures that prevent one individual from controlling all critical stages of a process, and instead split the responsibilities between two or more organizational groups so that the likelihood is diminished that errors and wrongful acts will go undetected.
5	Applicant has demonstrated that it has in place effective contingency plans to prevent interruptions from resulting in lost or incorrectly processed data, which can cause financial losses, expensive recovery efforts, and inaccurate or incomplete information.	Documents should include policies and procedures for protecting information resources and minimizing the risk of unplanned interruptions, as well as a plan for recovering critical operations should interruptions occur. The contingency plan should address the entire range of potential disruptions of a certified service provider. The contingency plan should: 1. Assess the criticality and sensitivity of computerized operations and identify supporting resources; 2. Take steps to prevent and minimize potential damage and interruption; 3. Be up to date and provide for alternate data processing, storage, and telecommunications facilities; and 4. Be tested periodically, the test results analyzed, and the contingency plan adjusted accordingly.
6	Applicant has created a policy utilizing industry-standard availability/fault tolerance benchmarks.	Plan to describe the redundancy, fail over capability, and availability of the system.

<b>F</b>	<b>Application Controls</b>	
1	Applicant has demonstrated that application level general controls (“application security”) are in place at the application level, including those related to security management, access controls, configuration management, segregation of duties, and contingency planning.	Documents should include evidence that the following exists: application security management plan, risk assessments; remediation of security weaknesses; external third party provider activities are secure, documented, and monitored; application users are appropriately identified and authenticated; public access is controlled; an access audit and monitoring program is in place; application security violations are identified in a timely manner; exceptions and violations are properly analyzed and appropriate actions are taken; Physical security controls over application resources are adequate; changes to application functionality in production are authorized; unauthorized changes are detected and reported promptly; authorizations for changes are documented and maintained; changes are controlled as programs progress through testing to final approval; access to program libraries is restricted; access and changes to programs and data are monitored; there is segregation of duties between the security administration function of the application and the user functions; effective monitoring controls are in place to mitigate segregation of duty risks; application contingency planning includes a Business Impact Analysis (BIA) or equivalent; an application Contingency Plan exists and is periodically tested.
2	Applicant has demonstrated that it has in place a store-and-forward capability as backup to real-time mode.	Documents should include evidence that interactive systems between the Contractor and its sellers have been developed so that if the communications are interrupted, transactions are stored in a temporary file, and then forwarded automatically to the receiving system when communications are restored. Transactions logs and control records should be able to verify that all transactions have been forwarded and that the system is “made whole” as if the interruption to communications had not happened.
3	Applicant has provided evidence that business process (BP) controls are in place that demonstrate the completeness, accuracy, validity and confidentiality of transactions and data during application processing.	Documents should include policies and procedures related to transaction data input, transaction data processing, transaction data output, and master data setup and maintenance.
4	Applicant has demonstrated that it has in place the required predefined XML schemas, against which the transactions are validated, as well as appropriate restrictions on overriding and bypassing data validation and editing.	Documents should include policies and procedures demonstrating that the proper edits are in place, as well as restrictions on overrides to the system.
5	Applicant has provided documentation that appropriate interface controls are in place.	Documents should include policies and procedures evidencing the implementation of effective interface strategy and design and interface processing procedures. Errors during interface processing are identified, investigate, corrected and resubmitted for processing. Rejected interface data is isolated, analyzed and corrected in a timely manner.
6	Applicant has demonstrated that it has in place sufficient data management system controls over the entry, storage, retrieval and processing of information, including detailed, sensitive information such as financial transactions, customer names, and social security numbers.	Documents should include policies and procedures evidencing that the appropriate detective controls are in place, along with control capabilities over applications and/or functions not integrated into the applications.
7	Applicant has established procedures and mechanisms to properly apply rounding rules.	Copy of user/program specs, or complete testing of the system, or copies of applicant's completed test plan.
8	Applicant maintains control mechanisms to provide assurance that the entry of erroneous data is captured, reported, investigated, and corrected.	A copy of user/program specs, or complete testing by IDOR of the system, or copies of applicant's completed test plan. Also copies of error reports, files and logs. Policy as to how errors will be resolved.
<b>G</b>	<b>System Modification Accuracy</b>	
1	Applicant must demonstrate that procedures are in place to provide assurance that only authorized and tested software modifications are made to the application system.	Copy of change control policies must include identification of individual access to files, and policy as to how programs are developed, changed, tested, and migrated into specific areas. Copies of approval forms, migration sheets, and test forms must be included.
2	Applicant must implement appropriate change control mechanisms to provide assurance that the appropriate level of software modification is matched to the data processed.	Copy of change control policies must include identification of individual access to files, and policy as to how programs are developed, changed, tested, and migrated into specific areas. Copies of approval forms, migration sheets, and test forms must be included.
<b>H</b>	<b>Sufficiency of Information</b>	
1	Applicant demonstrated the system's ability to capture sufficient information to make an accurate tax determination.	This should be verified through the results from the system test process.
2	Applicant implemented appropriate features for providing assurance that adequate information is obtained from the purchaser and the seller so that the correct amount of tax is calculated, collected and remitted.	Copy of procedures for connecting tax calculator with seller's system, including testing of seller transactions. For Applicants that rely upon their sellers to perform the mapping, review procedures provided to sellers on how to map taxable and exempt products and services.
3	Applicant established the system's ability to obtain, accumulate and report information on exempt sales.	Analyze test deck results for exempt sales.

4	Applicant implemented the proper use of state-provided sourcing information and compliance with state laws pertaining to taxability of tangible personal property and services.	This should be verified through the results from the system test process.
5	With the use of an audit trail, applicant established a method to track all changes to the system including sourcing, taxability and mapping of products in order to record all authorized and unauthorized changes, dates of changes, and changes to hardware, software, and software upgrades.	This should be verified through the results from the system test process. Obtain separate representation from applicant indicating that it understands the appendix audit file requirements, including the detailed information that it must contain.
<b>I</b>	<b>Data Security</b>	
1	Mechanisms and procedures are in place to provide assurance that data exchanged between all parties is secure, non-repudiated, and unaltered.	Copy of policy describing type of security software, update sequence, and log of updates.
2	For operational (transaction-related) data exchanged between a CSP/CAS and the Department, applicant must process transactions at industry-standard speeds and provide adequate security over data, both internally and externally.	Copy of policy describing type of security software, update sequence, and log of updates.
3	For operational (transaction-related) data exchanged between a CSP and remote retailers, applicant must process transactions at industry-standard speeds and provide adequate security over data, both internally and externally.	Copy of policy describing type of security software, update sequence, and log of updates.
4	For operational (transaction-related) data exchanged between a CSP and remote retailers, the appropriate transmission storage and virus protection is employed.	Copy of policy describing type of security software, update sequence, and log of updates. Diagram of configuration of system.
5	A cyber security policy is in place.	Copy of policy describing processes and practices designed to protect networks, computers, programs and data from attack, damage or unauthorized access. Should include actions to be taken in response to security incidents.
6	A telecommuting policy is in place.	Copy of telecommuting policy for employees and subcontractors. Should include written telecommuting agreement, telecommuting safety checklist, and approval of mobile technology.
<b>J</b>	<b>Privacy Standards and Data Protection</b>	
1	Mechanisms and procedures are in place to provide assurance that confidential taxpayer information is adequately protected as required by the Retailers' Occupation Tax Act and Use Tax Act, consumers' privacy is protected, and confidential and proprietary information of remote retailers is prevented from being sold or re-used in any way.	Copies of security and personnel policy/procedures that indicate how confidential taxpayer information is protected, consumers' privacy is protected, and confidential and proprietary information is prevented from being sold or re-used in any way. Copies of confidentiality forms and exit forms/procedures for terminating personnel.
2	Mechanisms and procedures have been implemented to provide assurance that personally identifiable information is protected.	Copies of security policy/procedures that indicate how confidential taxpayer information is protected as required by the Retailers' Occupation Tax Act and Use Tax Act, consumers' privacy is protected, and confidential and proprietary information of remote retailers is prevented from being sold or re-used in any way.
<b>K</b>	<b>Electronic Format Capability and Sampling Procedures</b>	
1	Procedures have been implemented to provide unrestricted access to people performing the certification including remote access testing.	Provided procedures for testing and evaluation for certification, including application access controls.
2	Procedures and mechanisms have been established to provide access (either onsite or remote) to any documentation, system, database or system component, needed for them to perform the certification, recertification, and audit.	Provided procedures and mechanisms for testing and evaluation for certification, recertification, and audit.